## ENERGY STEPCODE BUILDING BEYOND THE STANDARD

# BC Energy Step Code Costing Studies Analysis





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## **EXECUTIVE SUMMARY**

The BC Energy Step Code sets out a voluntary compliance framework for builders and municipalities to target higher levels of building energy efficiency. During the initial development and early stages of adoption, a number of studies and industry consultations have been completed to examine the capital cost impacts of the Step Code.

A total of 10 such costing studies were reviewed and 224 data points from these studies were selected based on various levels of Step Code compliance for different building types in multiple climate zones within BC.

The various studies provided a range of incremental capital cost estimates (even for similar building types, in common climate zones). To serve as a framework for discussion on why these differences were occurring, five key considerations for costing studies were identified. These are summarized in Table EX1.

Тад	Key Considerations	Reasons for Differences	
1	Building design intent	What is the basis for selecting the building design solution that is costed in the study?	
2	Regulatory context	What regulations, other than the Step Code, influence the building design solution used in the costing cases?	
3	Site and building specific conditions	What (if any) site and building specific characteristics introduce material biases in cost estimates?	
4	Scope of estimate	What is included in the scope of the incremental capital cost estimate (e.g., equipment, installation, soft costs like incremental design fees, interest during construction for scheduling delays, etc.)?	
5	Market status	What is assumed to be the state of market for building energy efficiency and design measures the given costing study?	

#### Table EX1: Framework for Step Code Costing Discussions

A review of the ten studies found that, while some of these considerations had uniform treatment across many of the studies, several studies took different approaches and, therefore, yielded different costing results. For example, not all studies optimized the building design for the lowest capital cost to comply with Step Code requirements. Some studies considered design solutions that would be typically seen in the area of the study and adapted them to comply with the Step Code. Both approaches are completely valid; however, they yield different results.

Distilling the information of incremental capital cost for different Step Code levels for various building types, and across multiple climate zones can be a cumbersome task. This report provides some suggestions for how to disseminate information on Step Code cost impacts in a manner that is more accessible to a wider audience. Suggestions to this end are summarized in Table EX2.

Тад	Suggestion	Description
1	Discuss the goals of the study	Clearly describing the goals of the study allows consumers or other non- technical audiences to put the information into context.
2	Describe major assumptions	Providing transparency on the basis of building design, regulatory context, site specific conditions, and market status assumed in the study will help readers reconcile the differences with other reports.
3	Use graphical representation, ranges, and group buildings/ climate zones	There are inherent challenges in identifying one discrete point to represent the incremental capital cost. Presenting the information in terms of a range may better reflect the level of certainty related to the incremental cost for Step Code compliance. Presenting the ranges graphically may help make the information more easily understood. Capturing the cost premium for groups of buildings or climate zones on one chart may be simpler for all audiences to digest.
4	Put it in context	The total cost of a new home includes capital cost (i.e., construction costs), land costs, fees, taxes, other soft costs, etc. Both the incremental capital cost and how this relates to the total cost of home ownership are both relevant pieces of information. In addition, the ongoing energy cost savings is also relevant to stakeholders, putting the upfront investment into a context of ongoing savings to long-term owners or tenants.

#### Table EX2: Cost Study Communications Guidelines

Lastly, this report provides guidance on the level of transparency future costing studies should provide. Our recommendations for costing study guidelines were disclosure based, as opposed to a prescriptive approach. This allows for flexibility in costing studies to address the priorities of specific stakeholders, while enabling readers to better understand, and potentially reconcile differences with other costing studies.

As the BC Energy Step Code continues to roll out across the Province, additional costing exercises by Government, industry, consumer groups etc. will emerge. For those working on future costing studies, this report can serve as a summary of the costing work completed to date, to provide guidelines on the level of transparency a study should provide in order to compare results of one study against another, and a basis for how to communicate the results to be more accessible to a wider audience.

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## 1. INTRODUCTION

The BC Energy Step Code was introduced in 2017 and sets out a voluntary compliance framework for builders and municipalities to target higher levels of energy efficiency. The Step Code targets reductions in energy use towards a net-zero ready level in 2032 under the CleanBC strategy.

The BC Energy Step Code is an optional compliance path under the BC Building Code and can be adopted by local municipalities. This approach enables local governments to choose the most appropriate targets locally, and requires the development of local information sources to allow local governments to understand impacts of the BC Energy Step Code.

During the initial development of the BC Energy Step Code and the early stages of local adoption, several studies and industry consultations have been completed to examine the cost impacts of the Step Code. However, many of those studies take different approaches in key elements, leading to different conclusions. The current study looks to analyze and summarize the key differences and similarities in approach between these previous costing studies in order to provide advice and guidance on how to better gather and share cost information regarding the BC Energy Step Code, and also to provide advice on how future studies can be improved.

#### 1.1 Study Purpose and Objectives

The study is an analysis and comparison of previous costing studies completed around the BC Energy Step Code, with three objectives:

- Following economic analysis best practices, provide a detailed understanding of the source(s) of, or reason(s) for, differences in the findings of existing costing studies regarding the incremental capital construction costs of building to the BC Energy Step Code.
- Provide advice or guidance on how to better gather and share information about the cost impacts of the BC Energy Step Code.
- Provide advice or guidance on how future studies can be improved to consider multiple perspectives, provide data that can be compared more easily across different studies, and improve the study validity.

#### 1.2 List of Studies Reviewed

Most of the studies chosen for the costing review focused on specifically the BC Energy Step Code. However, several other studies were included as they provided information that is relevant to this exercise. These other studies provide additional data points for looking at energy savings or net-zero ready construction in other target frameworks and locations to provide a wider range of information. Additional information on the studies reviewed is available in Appendix A.

#### Table 1: List of Studies Considered

Тад	Study Name	Commissioned By	
1	Energy Step Code 2017 Metrics Research	BC Housing, in partnership with BC Hydro, the BC Building and Safety Standards	
2	Energy Step Code 2018 Metrics Research	Branch, the City of Vancouver, and Natural Resources Canada	
3	Energy Step Code: A Study by Industry for Consumers	Canadian Home Builders' Association Central Okanagan	
4	Energy Step Code: How it works	Canadian Home Builders' Association Central Interior	
5	The Economics of Passive House: Costing Study on Passive House for Single Family Homes in Vancouver	City of Vancouver	
6	City of Vancouver Zero Emissions Building Plan: Rezoning cost comparison – residential and Rezoning cost comparison - office	City of Vancouver	
7	Getting to Zero: A High Performance Energy Policy for New Buildings in the City of Richmond	City of Richmond	
8	City of Surrey - Step Code costing info	City of Surrey	
9	UBC Modelling Study: Residential Archetypes	University of British Columbia	
10	Making the Case for Building to Zero Carbon	Canada Green Building Council (CaGBC)	

Much of the data from the studies related to carbon-based green building policies (e.g., City of Vancouver Zero Emissions Building Plan Costing, CaGBC's study on Making the Case for Zero Carbon) proved to be not directly applicable to this exercise. This is because these codes include a greenhouse gas intensity (GHGI) metric in addition to a thermal energy demand intensity (TEDI) and total energy use intensity (TEUI) metric. As such, it was not always possible to extract the incremental cost attributable to only the TEDI and TEUI where cost information was provided. Where it was possible to decouple these costs, data were extracted to inform this work; however, this was the circumstance in a minority of cases considered.

## 2. DATA

From the ten studies listed in Table 1, 224 cost estimate data points were collected for review. Some studies considered multiple building types in multiple climate zones; others provided cost estimates for a smaller subset. A full list of data points is available in Appendix B.

The review of cost estimates focused on information for Climate Zones 4 and 5 only. This was because no other studies aside from the Energy Step Code 2017 and 2018 Metrics Research looked at incremental construction cost outside of these climate zones.

Table 2 provides a summary of the number of cost estimates extracted for this review by building type and split between Climate Zones 4 and 5.

Building Type	Climate Zone 4	Climate Zone 5	Total
Aggregate of All	1	-	1
Commercial	9	6	15
High-Rise Multi-Unit Residential Building (MURB)	48	8	56
Low-Rise Multi-Unit Residential Building (MURB)	15	8	23
Townhomes	15	20	35
Single Family – Large	14	15	29
Single Family – Med	16	15	31
Single Family – Small	14	20	34
Total	132	92	224

Table 2: Grouping of Cost Estimates Extracted by Building Type and Climate Zone

It should be noted that these cost estimates were not validated as part of the costing review. The purpose of the review is to summarize the data that exists, explain why there are differences, and inform future best practice guidelines on costing.

#### **Range of Estimates**

Where available, the study team harnessed a low, mid, and high estimate by building type and by climate zone from each of the studies. Some studies provided a range of estimates with low, mid, and high values; others provided discrete points only. Almost all studies provided cost estimates by building type and by climate zone.

In compiling all the cost estimates harnessed from the various studies, a range of estimates was gathered for the incremental capital cost (ICC) by Step Code level. Generally speaking, and not surprisingly, ICCs increase with Step Code levels. What the aggregation of these data points also show is that the range of estimates also grows the higher the Step Code level.

The 224 data points collected from the 10 studies are summarized in several ways as per the tables and figures below. Discussions on each follow.

No.	Title	Intent
Fig 1:	Incremental Capital Cost Estimates by Step (All Building Types, Climate Zones 4 and 5)	Clusters and outliers exist
Fig 2:	Incremental Capital Cost Estimates by Step and Study (All Building Types, Climate Zones 4 and 5)	Clustering and outliers
Fig 3:	Incremental Capital Cost for Part 9 Buildings (Climate Zones 4 and 5)	Isolating Part 9 Buildings
Fig 4:	Incremental Capital Cost for Part 3 Buildings (Climate Zones 4 and 5)	Isolating Part 3 Buildings
Fig 5:	Incremental Capital Cost by Building Type (Climate Zones 4 and 5)	Comparing Part 3 and Part 9 Buildings
Fig 6:	Incremental Capital Cost Estimates for Zone 4 (All Building Types)	Isolating Climate Zone 4
Fig 7:	Incremental Capital Cost Estimates for Zone 5 (All Building Types)	Isolating Climate Zone 5
Fig 8:	Incremental Capital Cost by Climate Zone (All Building Types)	Comparing Climate Zones 4 and 5

Table 3: List of Costing Data Point Figures and What They Intend to Show

#### **Interpreting Figures 2 to 8**

The X-axis shows the Step Code level. The Y-axis shows the incremental capital costs (as a percentage premium over the baseline used in each study). Each marker (dots, diamond, X, etc.) is an estimate for ICC collected from one of the costing studies. The lines between the markers link the data points that are common to each study. Solid lines denote the high estimates in a given study; the dashed lines the low estimate. The legend on the figure lists the study name by colour and symbol.



## Figures 1 and 2 Discussion: Clustering and Outliers

Figures 1 and 2 show that when the cost estimates from the 10 studies are plotted (for all building types and Climate Zones 4 and 5), a clustering effect is evident. Based on the cost estimates compiled, many of the studies show an incremental capital cost for Step 1 in the order of 0% to 1.5% and on the order of 3% to 10% for Step 4 (for all building types in Climate Zones 4 and 5).

In addition to the clustered data, some outlier data points exist. Compared to the clustered data points, the highest outlier cost estimate is significantly higher, at more than double at each Step Code level. Discussion on possible reasons for these differences is provided in Section 3.



#### Figure 2: Incremental Capital Cost by Step, by Study (All Building Types, Climate Zones 4 & 5)

#### Step Code Level

- - (MIN) City of Richmond Step Code costing info
- • (MIN) City of Surrey Step Code costing info
- A (MIN) City of Vancouver Zero Emissions Building Plan Costing Info
- (MIN) CoV The Economics of Passive House
- - (MIN) Step Code Metric Report (Original)
- \* (MIN) Step Code Metric Report (Updated)
- • (MIN) UBC Study
- - (MIN) CHBA (Central Okanagan)
- A (MIN) CAGBC: Making the Case for Buildings to Zero Carbon
- - (MIN) CHBA (Central Interior)

- ----- (MAX) City of Richmond Step Code costing info
- ----- (MAX) City of Surrey Step Code costing info
- A (MAX) City of Vancouver Zero Emissions Building Plan Costing Info
- ▲ (MAX) CoV The Economics of Passive House
- --------------------------------(MAX) Step Code Metric Report (Original)
- --\*-- (MAX) Step Code Metric Report (Updated)
- ----- (M.AX) UBC Study
- ----- (MAX) CHBA (Central Okanagan)
- A (MAX) CAGBC: Making the Case for Buildings to Zero Carbon
- ----- (MAX) CHBA (Central Interior)



#### Figure 3: Incremental Capital Cost for Part 9 Buildings (Climate Zones 4 &5)

Step Code Level

- - (MIN) City of Richmond Step Code costing info
- • (MIN) City of Surrey Step Code costing info
- (MIN) City of Vancouver Zero Emissions Building Plan Costing Info
- (MIN) CoV The Economics of Passive House
- • (MIN) Step Code Metric Report (Original)
- + (MIN) Step Code Metric Report (Updated)
- • (MIN) UBC Study
- • (MIN) CHBA (Central Okanagan)
- \* (MIN) CAGBC: Making the Case for Buildings to Zero Carbon
- - (MIN) CHBA (Central Interior)

- ----- (MAX) City of Richmond Step Code costing info
- -\*- (MAX) City of Surrey Step Code costing info
- A (MAX) City of Vancouver Zero Emissions Building Plan Costing Info
- (MAX) CoV The Economics of Passive House
- --------(MAX) Step Code Metric Report (Original)
- ------ (MAX) Step Code Metric Report (Updated)
- ----- (M.AX) UBC Study
- ----- (MAX) CHBA (Central Okanagan)
- A (MAX) CAGBC: Making the Case for Buildings to Zero Carbon
- ----- (MAX) CHBA (Central Interior)



#### Figure 4: Incremental Capital Cost for Part 3 Buildings (Climate Zones 4 &5)

#### Figures 3, 4 and 5 Discussion: Isolating by Part 3 and 9 Buildings

- . - (MIN) CHBA (Central Interior)

The BC Building Code regulates buildings in two main categories: simple buildings and complex buildings, commonly called Part 9 and Part 3 Buildings respectively. In general, a single-family home is a good example of a Part 9 Building, while a shopping mall is an example of a Part 3 Building.

(MAX) CHBA (Central Interior)

Part 3 Buildings are all buildings over 3 storeys in height or over 600 m<sup>2</sup> in footprint area; buildings 3 storeys or less in height or under 600 m<sup>2</sup> that are of a specific use; buildings intended for public gatherings, residential care, detention or high-hazard industrial activities; and some larger buildings intended for residential, commercial or medium-to-low hazard industrial activities.

Part 9 Buildings are most buildings 3 storeys and under in height and with a footprint area of 600 m<sup>2</sup> or less. They are small buildings intended for residential, commercial or medium-to-low hazard industrial activities.<sup>1</sup>

Figure 3 isolates the incremental capital cost for Part 3 Buildings showing that the data generally suggest more of an escalating rate of increase from one step to the next.

Figure 4 isolates the cost estimates for Part 9 Buildings and shows the data generally suggest the incremental capital cost by Step Code level is more of a linear relationship.

Figure 5 compares the high and low estimates for the different building types and shows that the range of estimate is much greater, and the high estimates are higher for Part 3 Buildings. The low estimates for Part 3 and 9 Buildings closely coincide.



Figure 5: Incremental Capital Cost by Building Types (Climate Zones 4 and 5)

<sup>1</sup> Description of Parts 3 and 9 in the building code from *Building Act Guide Series: Section A1, Understanding B.C.'s Building Regulatory System*, Office of Housing and Construction Standards, June 2015.



#### Figure 6: Incremental Capital Cost for All Buildings (Climate Zone 4)

#### Step Code Level

- - (MIN) City of Richmond Step Code costing info
- • (MIN) City of Surrey Step Code costing info
- (MIN) City of Vancouver Zero Emissions Building Plan Costing Info
- ▲ (MIN) CoV The Economics of Passive House
- • (MIN) Step Code Metric Report (Original)
- + (MIN) Step Code Metric Report (Updated)
- - (MIN) UBC Study
- - (MIN) CHBA (Central Okanagan)
- \* (MIN) CAGBC: Making the Case for Buildings to Zero Carbon
- - (MIN) CHBA (Central Interior)

- ----- (MAX) City of Richmond Step Code costing info
- ----- (MAX) City of Surrey Step Code costing info
- (MAX) City of Vancouver Zero Emissions Building Plan Costing Info
- (MAX) CoV The Economics of Passive House

- ----- (M.AX) UBC Study
- ----- (MAX) CHBA (Central Okanagan)
- A (MAX) CAGBC: Making the Case for Buildings to Zero Carbon
- --------(MAX) CHBA (Central Interior)



#### Figure 7: Incremental Capital Cost for All Buildings (Climate Zone 5)

#### Step Code Level

- • (MIN) City of Richmond Step Code costing info
- • (MIN) City of Surrey Step Code costing info
- A (MIN) City of Vancouver Zero Emissions Building Plan Costing Info
- ▲ (MIN) CoV The Economics of Passive House
- - (MIN) Step Code Metric Report (Original)
- \* (MIN) Step Code Metric Report (Updated)
- • (MIN) UBC Study
- - (MIN) CHBA (Central Okanagan)
- A (MIN) CAGBC: Making the Case for Buildings to Zero Carbon
- - (MIN) CHBA (Central Interior)

- ----- (MAX) City of Richmond Step Code costing info
- ----- (MAX) City of Surrey Step Code costing info
- (MAX) City of Vancouver Zero Emissions Building Plan Costing Info
- ▲ (MAX) CoV The Economics of Passive House
- --------------------------------(MAX) Step Code Metric Report (Original)
- --\*-- (MAX) Step Code Metric Report (Updated)
- ----- (M.AX) UBC Study
- ----- (MAX) CHBA (Central Okanagan)
- A (MAX) CAGBC: Making the Case for Buildings to Zero Carbon
- --------(MAX) CHBA (Central Interior)







The BC Energy Step Code includes requirements for energy performance by climate zone. Some of the costing studies provided cost estimates particular to climate zones and this review grouped cost estimates by climate zone. The different climate zones are indicated in the map.

As stated previously, only the Energy Step Code Metrics Research included cost estimates for climate zones other than Climate Zones 4 and 5. Given this report is a comparison across multiple studies, the analysis and discussion has focused only on Climate Zones 4 and 5 as these are the only zones with multiple studies.

Figures 6 and 7 isolate the incremental capital cost for Climate

Zone 4 and Zone 5, respectively. The data from both generally suggest a linear relationship between ICC and Step Code level, up to Step 3, with a rising cost curve between Steps 3 and 4 in most of the costing reports.

Figure 8 compares the high and low estimates for the different zones and shows that the range of estimate is much greater, and the high estimates are higher for Climate Zone 5. The low estimates for Climate Zones 4 and 5 closely coincide.

These finding closely mirror the findings by looking at the data by building type (e.g., comparing Part 3 and 9). This is largely attributed to the fact that most of the Climate Zone 4 data points are Part 3 Buildings and most of the Climate Zone 5 Buildings are Part 9 Buildings.

## 3. ANALYSIS

The framework used to analyze the costing studies and to develop the costing best practice framework is summarized in Table 3.

This framework was developed as a means of capturing and categorizing the main parameters on which a costing study is based. The intent is that if all of the parameters in the framework were aligned, one could have a true 'apples to apples' comparison across all of the studies.

This framework is used first to discuss differences between the studies, and then to develop a best practice guideline for future costing studies.

Tag	Parameter	Description
1	Building design intent	<ul> <li>Relates to the design intend for the building references in the costing study. Possible basis for the building design includes: <ul> <li>Solution with the lowest capital cost.</li> <li>Solution with the lowest life cycle energy cost.</li> <li>Solution with the lowest GHG abatement cost.</li> <li>'Typical' solution seen or expected based on market demands.</li> </ul> </li> <li>It is likely that the construction cost of each of these solutions will be different. It is relevant to clarify what the design intent is for both the Baseline and Step Code compliant solutions. The incremental capital cost will differ based on which intent is used in a particular costing study.</li> </ul>
2	Regulatory context	Relates to the regulations, other than the Step Code, which may influence the building design solution used in the costing cases. For example, zoning requirements or design panel reviews may demand specific architectural treatment (e.g., more or less glazing, articulation, or envelope penetrations such as eyebrows or balcony attachments). These will all have TEDI and incremental capital cost impacts not directly attributable to Step Code regulations. Clarifying what other regulatory requirements are applied for the Baseline and Step Code compliant solution is critical to getting data on cost premiums directly attributable to the Step Code only.
3	Building and site-specific conditions	Relates to building and site-specific characteristics that may introduce material biases in cost estimates. Examples include constraints on building massing or orientation due to site specific conditions, and building/ground interface (i.e., slab-on-grade or basement construction, relevant for Part 9 Buildings). Unique site-specific conditions assumed in the costing cases can have a material impact on the ICC estimates.

Table 3: Framework for Step Code Costing Review and Best Practice Guidelines

Тад	Parameter	Description
4	Scope of estimate	Relates to what the incremental capital cost estimate includes (e.g., equipment, installation, soft costs like incremental design fees, interest during construction for scheduling delays, etc.).
		Also relates to the class of the estimate in a costing study. For example whether province-wide or local data were used for cost estimates in smaller centres, or whether a specific specification was costed by one or several contractors.
5	Market status	Relates to the state of market development assumed within the given costing study. For example, some studies may provide a snapshot of the incremental cost based on the state of the market today and may include substantial contingencies, additional design costs, etc. Others may provide an estimate based on where the forecasted incremental cost may be in the future, once the market has matured and incorporated Step Code design into typical practice. Market considerations include supply chain impacts, design and construction industry evolution, etc.

#### 3.1 Building Design Intent

The studies have looked at either archetype buildings or case studies which, in both cases, take similar approaches to baseline and energy conservation measure (ECM) costing. The archetype or actual case study building has modeled ECMs applied to allow that particular building design to reach the desired Step targets. The base building is costed either as a blended dollars per area typical value, or as an actual base building design cost based on the hypothetical or actual design. The energy conservation measures are then costed as an incremental additional cost on top of the base cost of the building.

In some cases, a large number of possible ECMs are costed and modelled, and an analysis can be conducted looking at lowest first cost, best net present value, lowest energy or GHG, and so on. In other studies, a smaller number of designer or consultant selected measures may be applied, leading to a smaller range of possible solutions investigated. These may or may not represent the lowest incremental capital cost solution, or solutions optimized for other factors such as net present value (NPV), carbon abatement costs, etc.

The costing study methodologies generally look at the incremental increase in costs as energy conservation measures are applied. The baseline defined for this can have a significant influence on what additional measures are needed to meet additional steps. A current "typical construction" baseline defined on an amalgamation of what various designers and contractors might do may not meet Step 1 asis, despite Step 1 being in line with current code requirements. Different projects might include a variety of different measures to comply with current code, though none might be universally considered "typical" construction. In addition, complying with Step 1 requires airtightness testing as well as reporting that has not been included in all projects universally in the past. In some studies, Step Code 1 is defined as the minimally code-compliant baseline to which energy conservation measures are applied and from which incremental capital costs are calculated. In others, current typical construction is defined as the baseline. For CHBA Central Okanagan study, the Step 1 incremental capital cost is assessed as \$11,392 for the small single-family house, and between \$19,399 and \$21,639 for the medium single-family house (2% to 4%). For the Energy Step Code Metrics Research reports, the incremental cost to achieve Step 1 for Part 9 Buildings was more typically around \$1,000 - \$2,000 (0.2% to 0.4%.)

However, comparing the ECMs and targets between these two studies, there is a significant difference in the measures targeted to achieve Step Code targets, with increased stringency in the measures implemented in the CHBA study compared with the Metrics Report.

There are some differences in the building archetype that may be contributing to the more stringent and costly ECMs required for the CHBA study, for example in the case of a medium single family home, the Energy Step Code Metrics Research has a 2-storey, 237 m2 home with basement, compared with a ranch style 267 m2 single storey with walk out basement and attached garage in the CHBA study. The presence or absence of cooling may contribute to differences between archetypes, though the Step Code does include a MEUI allowance for Part 9 homes that install cooling.

The incremental capital cost to achieve Step 5 for the medium single family dwelling for Climate Zone 5 in the Energy Step Code Metrics Research report was 3.3% or approximately \$17,100. The incremental capital cost for the medium single family dwelling for Climate Zone 5 in the CHBA report was 10.5%, or approximately \$53,000. The lowest cost CHBA Step 5 option is \$45,683, and includes a total of \$11,474 of soft costs such as energy advisor, administration, site supervisor, additional design fees, and a 12% management fee. The exclusion of these items would still leave approximately a \$17,100 increase between the Energy Step Code Metrics Research value for this archetype and the CHBA study. The upgraded windows to USI 0.8 are the largest single cost item, at just over \$15,000, followed by R5 exterior insulation at \$5,150. The Step 5 medium single family dwelling in the Energy Step Code Metrics Research report included USI 1.2 windows (an approximate \$5,000 savings versus the USI 0.8 in the CHBA report), but had higher wall and roof insulation levels that would likely equalize or overshadow that cost, based on the other additional insulation costs listed in the CHBA report. There are several individual ECMs that were not required in the Step Code report for this archetype, likely due to the different building typology and specific building design.

The use of different building designs and floor areas in each study creates challenges in comparing the findings of different studies. The sizes of small, medium, and large single family dwellings are varied between studies. In most studies, what type of area (gross, finished, etc.) under consideration is not clear; however, even beyond that, the Energy Step Code Metrics Research considers a small single family dwelling to be approximately 100 m<sup>2</sup>, whereas the CHBA Central Okanagan study considers a small single family dwelling to be approximately 215 m<sup>2</sup>, which is more than double the Energy Step Code Metrics Research report's size. The medium single family dwelling is much more comparable between the two. The large single family in the CHBA Central Interior study uses 372 m<sup>2</sup>, whereas the large single family in the Energy Step Code Metrics Research report is 511 m<sup>2</sup>. Many of the energy uses in a home, such as kitchen and laundry, are the same regardless of dwelling size, and cause a larger area-weighted load in smaller homes. The BC Energy Step Code includes an adjustment to targets based on the size of Part 9

dwellings to account for this, however the variations in building size between studies can make it difficult to directly compare across studies. The sizes of Part 3 buildings are not expected to be a major driver of ECMs or costs, and are not expected to be a major factor in differences between studies.

Beyond this, there are some obvious baseline differences in some of the studies considered; some use the Vancouver Zero Emissions Building Plan, UBC REAP, or others as the relevant baseline under consideration. These baselines are different at face value, but may contribute some understanding to the general costing and net-zero energy ready (NZER) discussion. This difference should be kept in mind.

## 3.2 Regulatory Context

The BC Energy Step Code addresses the energy performance of buildings and works within a regulatory context of the BC Building Code (BCBC), as well as other conditions such as rezoning requirements and design review panels imposed by municipalities. Building projects must balance both the Step Code requirements and other Building Code requirements in their designs. These regulatory contexts may be universal throughout the province (BCBC) or local (zoning, rezoning, or design review recommendations). The potential push/pull of these other requirements may lead projects or costing case studies to adopt designs that need additional energy measures to reach Step Code targets.

For example, single family homes in Kelowna are asked to design with a certain amount of articulation under Kelowna's Official Community Plan Urban DP Guidelines<sup>2</sup>. This increases their exterior envelope area, leading to more heat loss and requiring other improvements to make up for that increased heat loss. In other cases, a design review panel might ask a project to increase window areas in certain locations, or might make recommendations around elements such as balconies or eyebrows that could increase thermal bridging.

While these factors are not expected to prevent buildings from achieving Step Code targets, they can affect the measures used in costing studies depending on how they are accounted for and how



2.1 - Facades should be articulated to create depth and interest.

Figure 1. Kelowna Urban DP Guidelines on articulation

these conditions are adapted to by the design. The measures selected to meet these regulatory requirements would impact the costs to achieve a particular step. It is often difficult to separate the regulatory context from building and site specific conditions discussed in the next section, or to separate the regulatory context from the particular design or archetype design investigated, since the "typical" design is likely informed by the regulations and experience of local designers and builders. This can create difficulty in accurately comparing studies and identifying the causes of discrepancies. Following the articulation example above, it appears that the typical home in Kelowna would have more articulation than some jurisdictions may require. This may be considered simply a feature of "typical design" in the

<sup>&</sup>lt;sup>2</sup> City of Kelowna Official Community Plan, Chapter 14 Urban Design Panel Guidelines, Revised December 5 2017, <u>https://apps.kelowna.ca/CityPage/Docs/PDFs/Bylaws/Official%20Community%20Plan%202030%20Bylaw%20No.%</u> <u>2010500/Chapter%2014%20-%20Urban%20Design%20DP%20Guidelines.pdf</u>

region by designers and builders. However, further investigation into whether that "typical" is appropriate as higher Steps are targeted or why a different typical archetype or case study design may be chosen in a different context can yield information pointing to the regulatory context as the cause.

In the case of the studies analyzed, it is not clear what elements of the design are attributable to regulatory conditions versus design choices to represent a typical archetype in the relevant region and building type. In the example of the CHBA Okanagan study, the City of Kelowna's requirements for added articulation were noted by CHBA as one element affecting the design case studies chosen. Increased envelope area per floor area would increase the energy use of the building and would require additional design measures to achieve Step Code targets, however the impact of this specific requirement was not quantified.

#### 3.3 Building and Site Specific Conditions

The massing of a building also makes a significant difference in what measures are needed to reach targets. In a single-family dwelling, the presence of a basement versus slab-on-grade construction can make it much easier for homes of the same size to hit targets using the same energy conservation measures as less heat is lost to the outdoor air when much of the habitable area is below grade.

In Part 3 multi-unit residential buildings (MURBs), the massing can be represented using the "vertical surface to floor area ratio" (VFAR). Most heat loss for these buildings occurs through the vertical exterior envelope (walls and windows), so this factor is used to understand how massing correlates with TEDI. The Energy Step Code Metrics Research reports look at several VFAR options but use a VFAR of 0.6 for incremental costing. Other studies would potentially achieve very different results using a different VFAR. As noted in the Step Code Metrics reports, a reduction in VFAR from 0.6 to 0.5 would lead to a 20% TEDI savings in Climate Zone 4. The City of Richmond report used approximately 0.4 VFAR.

Some ECMs are inherently more cost effective than others, but may or may not be palatable to designers and developers for other reasons. For example, designing with reduced VFAR or reducing or eliminating balconies can provide considerable energy savings and potentially even cost savings; however, these measures may not align with developer's expectations of market demand.

Similarly, ECMs included in some of the costing studies were pursued for reasons unrelated to Step Code compliance. For example, some studies use radiant floor heating in the Step Code case, but hydronic baseboard terminal units in the baseline case. This results in inflating the incremental capital cost of Step Code compliance. In-floor heat may be pursued for thermal comfort reasons, which is different than strictly BC Energy Step Code compliance. Those ECMs add incremental cost without adding significant energy benefit and can skew results towards showing higher costs. As discussed further in section 5 of this report, the incremental capital costs included in Step Code costing studies should be solely that attributable to Step Code, and should separate this cost from other design measures which may be undertaken for purposes other than meeting Step Code targets.

## 3.4 Scope of Estimate

In developing an incremental capital cost of construction estimate, different studies may include different elements. In general, studies would be expected to include equipment purchases and installation, and may include soft costs (increases in design fees), contingency, and scheduling delays.

Many studies look at not only the increase in capital costs, but also at ongoing energy cost savings over the life of the building. In considering life cycle costing, studies would typically include current utility rates with an assumed escalation rate of increasing utility costs over time, an assumed discount rate of money over time, and a fixed life cycle length (number of years). Life cycle costing included in the studies varies in whether and how it accounts for variations in the life of equipment and changes to maintenance costs of equipment, with some assuming a fixed life, and equalizing all measures (essentially discounting longer lifetime measures such as envelope, and boosting shorter lifetime measures such as lighting and HVAC systems).

Incremental capital costs of construction are typically calculated by developing either a case study or archetype building to use as the baseline cost, and then applying incremental design changes to achieve the desired energy targets. The design measures would be individually costed; however, measures may be reported as either a separate cost for each item, may be grouped together into a single number, or may be grouped with some granularity (e.g., envelope versus mechanical system measures).

The source of cost data varies between studies. For example, the Energy Step Code Metrics Research reports use industry-wide survey cost data from Altus Canadian Construction Guide reports as their baseline costs, and then use incremental costs for individual measures provided by a cost consultant for Part 3 Buildings, and reported industry average cost data modified by consultants where industry averages did not appear to match project experience for Part 9 Buildings. The CHBA Kelowna study, by contrast, developed a specification as well as energy conservation measures and had both the baseline design and the ECMs costed by a number of contractors. Additional methods might include looking at actual project costs for a case study, and using other sources of typical pricing such as RSMeans<sup>®</sup> databases or other cost databases.

## 3.5 Market Status

One significant impact on the outcome of costing studies appears to be the extent to which market transformation is assumed to occur. Market transformation does not necessarily represent reductions in the cost of a particular ECM; for example, with an assumption that a particular glazing type would be less costly in 10 years, which would be difficult to substantiate and has not been included in the studies that were reviewed.

Instead, the market transformation factor addresses whether additional design costs or delays are accounted for, and may also address elements that could overlap with the building-specific and site-specific conditions, such as building massing. Overall, market transformation considers whether the study applies individual energy conservation measures to buildings as they are designed today and adds

contingencies for more stringent design and construction requirements, or whether the study includes typical design and construction processes adapting to the new typical practice under the BC Energy Step Code, absorbing those potential additional design costs and contingencies.

In addition, if market transformation is expected, then a costing study might anticipate that some integrated design process is used and passive design optimization measures are included, particularly in higher steps such as allowing for more efficient massing at higher steps.

A study assuming market transformation prior to adoption of higher steps may not incorporate additional design fees or additional schedule delays, assuming that by the time those higher steps occur, the industry will have developed methods for achieving those steps and they will be in more common practice. This is the approach that was followed in the Energy Step Code Metrics Research studies, supported by research showing that design costs have not typically been impacted in a lasting way by previous energy code changes.

The CHBA studies (Central Interior and Central Okanagan) investigate the impacts of higher steps based on current typical construction practice and allow for schedule delays, additional design fees, and contingency. For example, for the medium single-family home, the CHBA Okanagan study accounts for almost \$12,000 in such additional soft costs including schedule delays, additional design fees, and a 12% management fee, whereas the Step Code Metrics reports account for a maximum of \$3,600.

A study that is considering local government adoption of those higher steps today, or one for industry bodies looking at the potential impacts of those higher steps today, may include those additional costs compared with typical design and construction practices, rather than allowing for some market transformation over the period between now and the 2032 net-zero ready target date. On the other hand, a study looking at the likely impacts of those same policies and steps coming into place over the next decade might well want to allow for some market transformation to have occurred over that time.

## 4. **DISCUSSION**

The cost studies reviewed looked primarily at the incremental capital cost to build a Step Code compliant building. However, the full cost (and benefit) of a Step Code compliant solution is not fully captured by looking at the incremental capital cost alone.

Future costing studies may wish to broaden the scope of analysis to include a systems level perspective on Step Code impacts. Some of these additional considerations are discussed below.

#### 4.1 Performance Gap

Step Code compliance is tied to energy modelling results, not actual building operations. While a building may be modelled to meet a certain energy use requirement, in practice it may or may not actually achieve this target.

What has been observed in the buildings industry, almost universally since energy modelling programs began as tools to assist with building design, is that actual energy use in buildings is higher than energy use predicted in energy models and, in many cases, are much higher. A recent study commissioned by Sidewalk Labs looked at the performance gap across approximately 100 MURBs in the Greater Toronto area. What they found was that space heating (strongly correlated with TEDI) differed by approximately 40% between actual and modelled energy use. This was on average, and many saw a much larger performance gap. Domestic hot water (correlated with TEUI) differed by approximately 20%<sup>3</sup>. Others cite smaller performance gaps. Almost all cite higher actual uses than modelled energy use.

The BC Energy Step Code references energy modelling guidelines that endeavour to resolve many of the shortcomings of previous energy modelling practices (in terms of predicting energy use). However, because very few building designs with these new energy modelling guidelines have actual energy use data, there is little evidence to support that the performance gap has been fully addressed at this time.

In addition to incremental capital cost, future studies may wish to gather data to reconcile any differences that may exist between modelled and actual energy use, allowing more confidence in assessments of long-term benefits and payback periods. This will help inform the efficacy of the BC Energy Step Code on actual energy and climate outcomes.

It should be noted that this shortcoming is not particular to the Step Code alone. Virtually all building codes and green building policies use modelled energy use as the compliance metric. Improvements in energy modelling guidelines are helping to close the performance gap; however, without some form of compliance during building operations, uncertainty as to whether regulation meets its desired objective the will likely remain.

<sup>&</sup>lt;sup>3</sup> Sidewalk Labs Toronto Multi-Unit Residential Buildings Study: Energy Use and the Performance Gap, EQ Building Performance and Urban Equation, January 2019

#### 4.2 GHG Impacts

The BC Energy Step Code is a fuel neutral code and does not control for the more sensitive parameter in dictating the GHG profile of a building – the type of fuel used.

Because the code itself is silent on GHG outcomes, so too are most of the cost studies related to the Step Code. Taking a wider lens on the issue and including GHG implications within future costing studies may be of interest to the Province. The measures that achieve the greatest GHGI savings may have different cost implications from those optimizing for energy or TEDI savings.

Regulating only the modelled energy performance of a building and ignoring the type of fuel used does not guarantee low-carbon outcomes. As the 2018 Metrics report states,

"...it (is) even possible to have higher GHG emissions than a BCBC building by adopting Steps 3, 4, and even 5. This outcome is counter to the primary interests of the local governments who are interested in adopting the Step Code and counter to the Province's own climate policy.

The primary issue driving GHG increases is fuel choice. Where buildings shift away from electricity and toward natural gas, GHG emissions will increase if overall energy use reductions are not significant enough."

A fuel neutral approach to regulating carbon emissions in buildings is not in line with many of the modern building codes and green building policies that are being implemented in Canada and globally. In 2017, the City of Vancouver adopted a Zero Emissions Building plan that includes a carbon emission performance requirement (GHGI). Similarly, the City of Toronto introduced a Zero Emissions Building Framework in 2017 that includes a GHGI. The Canadian Green Building Council now has a Zero Carbon Building Standard that directly regulates carbon emissions. The US Green Building Council which administers LEED<sup>®</sup> has introduced an alternate compliance pathway that is carbon based and has their own Zero Carbon Building Standard in development. Building Research Establishment Environmental Assessment Method (BREEAM), a prominent building code in the UK, has had a carbon metric for many years. Building codes in several other European Union states are based on primary energy use, which takes into account fuel choice and recognizes renewable fuels.

Governments and green building associations across the world are moving away from energy use as the measure of building performance to regulating for carbon emissions, which will have implications on the measures chosen for study as well as the cost outcomes.

Future studies may wish to report on the modelled (or actual) GHG performance of Step Code compliant solutions. This information could be used to inform the correlation between Step Code levels and GHG outcomes to inform future policy decisions.

#### 4.3 Implications on Utility Providers

Building heating demand reduction and decarbonizing heat will have implications on third-party utility providers (i.e., gas and electric grids). Generally speaking, decarbonization of heat will shift a large portion of heat from the gas grid to the electric grid. When costing studies look only at the incremental capital cost of a building, these upstream costs (and benefits) are ignored.

Future studies may wish to broaden the scope of analysis to consider the upstream impacts of a societal shift in the way buildings in the province are heated and cooled. Some of these impacts may include:

- Implications on transmission and generation capacity for electricity.
- Implications on the gas grid, both in terms of the potential for stranded assets and the role of renewable natural gas in a decarbonizing economy.
- Avoided costs for new development areas for avoiding the natural gas grid in communities.

#### 4.4 Incremental Construction Costs in Context

Construction cost is one element of the upfront cost for a new home. Other upfront costs include land costs, development costs, financing, community amenity contributions, taxes and permitting fees. Understanding how material the incremental construction costs are in the overall cost of a building might be something future costing studies may wish to consider. Table 5 puts the Step Code cost premium in context with total upfront housing costs.

Cost Category	Low Bookend [\$/sf]	High Bookend [\$/sf]
Land	0	500
Community amenity contributions	75	150
Construction cost	250	500
Development cost	75	150
Financing costs	75	150
Taxes and permitting fees	25	50
Total upfront cost of housing	500	1,500

#### Table 5: Bookend Cost Estimates for Upfront Housing Costs

The high bookend housing cost is based on a market report for a high-end condominium on the Cambie Corridor in Vancouver (see Figure 8 for a breakdown of the costs from that report). The low bookend housing costs assume no value of land and one-half of all other costs from the same report (to serve as a bookending exercise only).

Using these high and low bookend costs for buildings, Table 6 relates the high and low ICC from the costing studies to these numbers. The low Step Code incremental cost is the lowest cost estimate in the cluster of data points to realize Step 4 (across all building types and climate zones; Figure 1). The high Step Code

incremental cost is the highest cost estimate in the cluster of data points to realize Step 4 (across all building types and climate zones; Figure 1).

		Housing Costs	
		Low Bookend [\$500/sf]	High Bookend [\$1,500/sf]
Incremental Construction Costs	Low [1%]	0.5%	0.3%
for Step 4 (from costing studies)	High [10%]	5.0%	3.3%

Table 6: Incremental Construction Cost for Step Code 4 in Context with Other Upfront Housing Costs

This comparison assumes that the percentage cost premium remains the same across the spectrum of total upfront housing costs, which may or may not be the case. As a percentage, the low ICC of 1% for a Step 4 building may not be 1% for a building with \$250 per square foot construction costs. Similarly, the high ICC of 10% may not be 10% for a building with \$500 per square foot construction costs. This is a "bookend-ing" exercise only to show the relative magnitude of the high and low ICC in context with high and low overall building costs.

This study takes no position on whether these costs are high or low in the context of total upfront cost of home ownership. Some consumers, may argue that even \$1 more on the cost of a home in an already unaffordable housing market is too much. Others may see the cost premium of < 5% on the total cost of ownership in all cases as a modest amount. It is up to the consumers and public policy makers to determine if the energy cost savings and public benefits that the BC Energy Step Code delivers warrant these incremental costs.

This table only aims to put the incremental capital cost for construction in context with other housing costs. It is provided as a suggestion for future costing studies to consider including this as part of the information gathered and which the ICC is related to.



Image credit: MLA Advisory, from 2019 Market Intel Report<sup>4</sup>

Figure 8: Construction Cost Example Breakdown (High Bookend)

<sup>&</sup>lt;sup>4</sup> MLA Advisory, 2019 Market Intel Report, https://mlacanada.com/newsfeed/mla-advisory-market-intel-shares-2019-forecast. Accessed in March 2019

## 5. **RECOMMENDATIONS**

The BC Energy Step Code is a voluntary framework and can be adopted by local governments, developers, and others. It may be adopted at various times and steps across the province. Some of these jurisdictions may also have unique existing regulations, climate conditions, or market constraints and adopters will have a variety of competing priorities and interests. As such, any best practice framework for study costing must be flexible enough accommodate for the various circumstances when a costing study is undertaken.

The recommendations in this report are centered on promoting disclosure and transparency in costing studies, rather than offering prescriptive approaches to undertaking them. This is done so that costing studies can serve the specific stakeholders' interests, while ensuring the details on cost estimates are clearly shown. This will allow others to compare and reconcile differences across studies should they choose to do so.

## 5.1 Cost Study Disclosure Guidelines

Table 7 below provides guidance on what elements of costing assumptions should be clearly stated in costing studies. This is so that audiences reviewing a given costing study will be able to compare the results with other studies and put any differences in context.

In addition to acting as reporting guidelines, these disclosure guidelines can also be used to develop and explore the initial goals and approaches of a study. This gives stakeholders a framework for discussing how the study will be undertaken. They can be used by parties commissioning a study, consultants, review committees, and other stakeholders to align their expectations and to allow more in-depth discussion at the early stages of the costing study.

Tag	Name	Description	
1	Basis for building design	<ul> <li>The study should clearly state the rationale for selecting the building design (for both the baseline and Step Code compliance cases).</li> <li>Possible basis for the building design includes: <ul> <li>Solution with the lowest capital cost.</li> <li>Solution with the lowest life cycle cost.</li> <li>Solution with the lowest GHG abatement cost.</li> <li>'Typical' solution seen or expected based on market demands.</li> <li>Other (please specify).</li> </ul> </li> </ul>	
2	Regulatory context	The costing study should clearly state if there are regulations, other than the BC Energy Step Code, which may influence the building design solutions used in the costing cases. For example, a costing study undertaken by public sector organizations in BC may also be required to consider low carbon solutions given their carbon neutral mandate. Because low carbon outcomes are not a consideration of the BC Energy Step Code, this would be an additional consideration that these stakeholders may incorporate into the selection	

#### Table 7: Cost Study Disclosure Guidelines

Тад	Name	Description					
		of a building design solution. Stating this would provide relevant information for others comparing the outcomes of a study completed when looking at low carbon solutions in addition to fuel neutral solutions only.					
		Another example is if a building design solution that is costed is forced by other regulatory requirement to have unique characteristics which significantly affect energy use. Examples may include the need for unique form and massing, or building articulation on account of architectural considerations from design panel review, envelope penetrations, etc.					
		Similarly, if for some reason a stakeholder group is exempt from, or fe there is value in establishing a baseline for costing that does not satisf the base building code, providing this information in the costing repor relevant for others to understand why the outcomes may differ betwe studies.					
		Lastly, the baseline code is dynamic. The minimum bar for what can be built outside of the Step Code will change at some point in time. Providing clarity on what version of the building code the baseline solution is based on is important information to disclose in a costing study.					
3	Building-specific and site- specific conditions	While many building-specific and site-specific conditions exist that will influence the outcomes of a costing study, for simplicity two parameters are identified as the minimum ones to disclose. The building description should be provided, along with the description of individual energy conservation measures.					
		At a minimum the following two parameters should be clearly stated:					
		<ul> <li>Building massing (applicable for Part 3 Buildings). What is the VFAR for the building?</li> </ul>					
		<ul> <li>Building/ground interface (applicable for Part 9). Does the building have a basement or is it slab-on-grade construction?</li> </ul>					
4	Scope of estimate	The study should clearly state whether and how the cost estimate includes the following:					
		- Equipment.					
		- Installation.					
		<ul> <li>Contingencies (particularly if a different contingency is used between the base building and Step Code compliant solution).</li> </ul>					
		- Soft costs like incremental design fees for a Step Code solution.					
		<ul> <li>Scheduling delays attributable to Step Code requirements and the assumptions used (e.g., \$X/month for X months of scheduling delays).</li> </ul>					
		Cost estimates are expected to be broken down by envelope costs and energy system costs, or even more granularly by individual energy measure (where practical).					
		<i>Envelope Costs:</i> Includes costs for building envelope measures (windows, walls, doors, roof, etc.) and heat recovery ventilators (HRVs).					
		<i>Energy System Costs:</i> Includes costs for mechanical and electrical equipment in the building.					

Тад	Name	Description				
		If the study considers operational or life cycle costs in addition to capital costs, they study should clearly provide the following information at a minimum:				
		<ul> <li>Annual energy use (by end-use and by fuel type or energy source).</li> </ul>				
		- Operations and maintenance cost.				
		<ul> <li>Commodity (e.g., gas, electricity) forecast including the utility rate class, starting rate, escalation over time.</li> </ul>				
		- Carbon pricing assumption.				
		<ul> <li>Expected life of equipment and plan for capital renewal if equipment needs to be renewed during the term of the analysis.</li> </ul>				
		- Financing assumption.				
		- Tax treatment.				
		- Discount rate.				
		Lastly, the study should disclose how the cost estimate was developed and the class of estimate that was used (if applicable). One example of a cost estimate class system can be found here:				
		https://www.cca-acc.com/wp-				
		content/uploads/2016/07/GuideCostPredictability.pdf				
5	Market status	The study should disclose what, if any, adjustment factors were used in any of the cost estimates to reflect the state of the market in developing the cost estimates for the given study. Examples might include contingency or increased design fees that may not be required once a market matures, or a study may assume more optimized design features (such as massing) than are typically seen in a particular market in anticipation that typical design evolving to meet Step Code targets.				
		For example the costing study may wish to simply categorize the estimates as being based on an immature, maturing, or fully matured state. Even this level of transparency on the basis for the cost estimate would help future readers compare differences across studies.				

In Table 8, a sample cost bases is provided. This is an example of what could be set as the minimum level of disclosure in a costing study that would allow audiences to interpret the data from a given study in the context of the other costing work that exists.

The table also serves as a precedent that the Province may wish to adopt for their own internal costing studies in order to establish consistency across the future costing they may do.

Тад	Name	Description					
1	Basis for building design	The study assumes that both the baseline and Step Code compliance cases were based on a solution that satisfies all BC Building Code 2012 (BCBC 2012) requirements.					
		Both the baseline and Step Code solutions to be optimized for the lowest construction cost to meet the code requirements.					
		Step 1 is used as the baseline for costing, with an allowance added for air leakage at Step 1, but no additional ECMs required to achieve Step 1 targets.					
2	Regulatory context	The costing study assumes compliance with BCBC 2012 as well as typical zoning and/or rezoning requirements in the region.					
		The costing study allows for balconies in the high-rise MURB, and significant articulation in the single-family dwelling.					
		BC Energy Step Code only was used as a requirement to inform the Step Code compliance solution.					
3	Building-specific and site-	Building massing (example for Part 3 Buildings).					
	specific conditions	Both the baseline and Step Code solutions that were costed used the same VFAR of 0.5.					
		Building/ground interface (applicable for Part 9):					
		<ul> <li>Two archetypes were costed, a small single-family residential modelled as slab-on-grade construction and a medium single- family residential with a basement.</li> </ul>					
		Additional description of the archetypes would be provided in the report.					
4	Scope of estimate	The incremental capital cost estimates include the following:					
		- Equipment.					
		- Installation.					
		<ul> <li>Soft costs.</li> <li>Scheduling delays (with information on the number of days or weeks delayed and cost per day or week).</li> </ul>					
		- Contingency (with contingency amount provided).					
		Life cycle cost includes:					
		<ul> <li>Annual energy use (by end-use and by fuel type or energy source).</li> </ul>					
		- Operations and maintenance cost.					
		<ul> <li>Commodity (e.g., gas, electricity) forecast including the utility rate class, starting rate, escalation over time.</li> </ul>					
		- Carbon pricing assumption.					

## Table 8: Cost Study Disclosure Table – Example Approach

Тад	Name	Description				
		<ul> <li>Expected life of equipment and plan for capital renewal if equipment needs to be renewed during the term of the analysis.</li> </ul>				
		- Financing assumption.				
		- Tax treatment.				
		- Discount rate.				
		The totals of the capital cost estimates are broken down by individual measure or at a minimum by envelope costs and energy system costs.				
		The costs estimates were developed by a Quantity Surveyor based on schematic design drawings and specs produced by a design team. The Quantity Surveyor produced Class C estimates.				
5	Market status	The Quantity Surveyor made adjustments to the cost estimates for energy measures in the Step Code 4 and 5 cases to reflect the fact that the market for these measures is immature. The specific adjustments that were made include:				
		- X% premium on design fees.				
		- X weeks of schedule delay at \$X/week.				
		The Quantity Surveyor made no adjustments to the cost estimates for energy measures in the Step 1, 2, and 3 cases as the market for these measures and designs is fully mature and adjustments were not necessary.				

## 5.2 Communication of Step Code Costing Results

As part of this engagement, the Province has requested recommendations on "how to better gather and share information about the cost impacts of the BC Energy Step Code" (reference study Objective #2). Gathering information within a consistent framework has been addressed throughout this report; however, sharing those results, in particular with a non-technical audience, is addressed further below.

Several stakeholders have expressed concern with the Step Code cost information being difficult to understand. For those outside of the buildings industry and non-technical audiences, feedback has been that costing information is not accessible to general audiences.

A proposed guideline for communicating government reports on Step Code costing to non-technical audiences is outlined in Table 9.

Тад	Name	Description
1	Discuss the goals of the study	Clearly describing the goals of the study allows consumers or other non- technical audiences to put the information into context. For example, a study might intend to provide a broad set of energy and cost outcomes over a variety of climate zones for many building types to inform policy development, or it might intend to look at a particular case study in a particular location to provide a deeper dive into a particular scenario.

Table	9:	Cost	Study	Communications	Guidelines
i abic	<i>.</i> .	COSt	Stady	communications	Guiacinics

Тад	Name	Description
2	Describe major assumptions and methods, and their impacts	Using the disclosure guidelines described in Table 8, outline the basis of building design, regulatory context, building-specific and site-specific conditions, and market status assumed in the study. These inputs and assumptions should be put in context with the goals of the study and, where appropriate, describe the impacts and sensitivity of assumptions or methods to the conclusions of the study.
3	Use graphical representation, ranges, and group buildings/ climate zones	Because of the diversity of approaches to Step Code compliance, it is challenging to identify one discrete point to represent the incremental capital cost. Presenting the information in terms of a range may better reflect the level of certainty that one can develop related to the incremental cost for Step Code compliance.
		Presenting the ranges of ICC graphically may help make the information more easily understood. The banded costs curves in this report are one means to show this information graphically. There are other ways to show the range of ICC, which may include:
		- Vertical or horizontal bar charts with error bars.
		<ul> <li>Comparative bubble charts (i.e., info graphics with small and large markers to reflect the cost band).</li> </ul>
		Capturing the cost premium for groups of buildings or climate zones on one chart may be simpler for all audiences to digest. Some granularity is lost, however, when too many combinations of building type and climate zone are offered. Stakeholders have advised that the information becomes too cumbersome and confusing.
		Detailed tables with greater detail can always be provided within an appendix. However, including a summary level infographic with a range of ICC for multiple building types and across climate zones (especially where there is little differences in ICC) can help audiences follow and access the costing information more readily.
4	Put it in context	For a building where the value of the housing cost is \$1,000 per square foot and the construction cost is \$300 per square foot if the range of construction cost increase for Step Code 4 is 1% to 10%, the range of cost premium on the overall cost of housing is 0.3% to 3.0%.
		Both pieces of information are important, but for different reasons.
		Future step code costing studies may wish to include both parameters.
		be relevant information to stakeholders, by putting the upfront investment into a context of ongoing savings to the long-term owners or tenants.

#### 5.3 Related Costing Studies, Tools, and Ongoing Step Code Policy Development

There are a number of related costing studies and tools, as well as further Step Code policy development that are mentioned here for information only.

National Resource Canada's LEEP<sup>®</sup> program is currently developing a new tool for Part 9 residential buildings that will include cost data and will be vetted by the industry through workshops. The tool will provide greater access to relevant cost data for Part 9 buildings targeting various Step Code levels in BC.

The Better Buildings Program for net zero energy ready (NZER) buildings is currently underway and provides incentives to Part 3 projects pursuing the highest levels of Step Code or Passive House. The program requires a project costing report, including the incremental capital cost of the project compared with a code compliance baseline building, as well as ongoing life cycle energy and maintenance savings. This will provide Efficiency BC with a number of additional data points for Part 3 new construction.

BC Housing has two initiatives underway related to Step Code costing. It is collecting preliminary data on incremental cost for the Rapid Response to Homelessness sites which have been built to meet the Energy Step Code standards. Preliminary findings will be available by mid-August 2019. It is also working with a Quantity Surveyor on a BC Energy Step Code Monitoring Project which is engaging builders to gather information on their experiences implementing the Energy Step Code and changes to development costs.

Concurrent with this Costing Study, the Province also commissioned a Greenhouse Gas Emission Intensity and Buildings Study to develop a detailed understanding of the range of possible GHG emission reductions in new buildings at each step of the Step Code in relation to common and/or emerging energy systems in buildings. The study will also provide policy options on how to optimize GHG emission reductions from new buildings in a manner that achieves a range of policy objectives (e.g., maximum GHG reduction potential, minimal incremental cost impacts, minimal energy cost impacts, consistency, and climate resilience). The outcomes of this study and subsequent policy developments for the BC Energy Step Code may have an impact on how future costing studies are undertaken. For example, if a GHGI metric were included in the Step Code, it may be more relevant to consider the life cycle cost impacts of building solutions (as opposed to just incremental capital cost). This is because GHG outcomes are more closely tied to the type of fuel used in a building. If a building needs to meet GHGI requirements, both upfront and ongoing costs become quite relevant. Many of the recommendations and guidelines in this report would still hold; however, greater emphasis would be put on disclosing the details of life cycle costing.



## **APPENDIX A: LIST OF STUDIES**

Tag	Study Name	Commissioned By	
1	Energy Step Code 2017 Metrics Research	BC Housing, in partnership with BC Hydro, the BC Building and Safety Standards Branch,	<u>https://www.bchousing.org/research-</u> <u>centre/library/residential-design-construction/energy-</u> <u>step-code-2017-full-report&amp;sortType=sortByDate</u>
2	Energy Step Code 2018 Metrics Research	the City of Vancouver, and Natural Resources Canada BC Housing	http://energystepcode.ca/app/uploads/sites/257/2018 /09/2018-Metrics Research Report Update 2018-09- 18.pdf
3	Energy Step Code: A Study by Industry for Consumers	Canadian Home Builders' Association Central Okanagan	<u>https://www.chbaco.com/wp-</u> <u>content/uploads/2018/12/CHBA-CO-Step-Code-</u> <u>Costing-Report-Full-2018-12-05.pdf</u>
4	Energy Step Code: How it works	Canadian Home Builders' Association Central Interior	https://www.chbaci.ca/docs/chba_stepcodebrochure_s ept2018_4pg.pdf (Full detailed results available by request from CHBA Central Interior)
5	The Economics of Passive House: Costing Study on Passive House for Single Family Homes in Vancouver	City of Vancouver	https://www.passivehousecanada.com/wp- content/uploads/2016/09/The-Economics-of-Passive- Hosue Vancouver-Costing-Study.pdf
6	City of Vancouver Zero Emissions Building Plan: Rezoning cost comparison – residential and Rezoning cost comparison - office	City of Vancouver	https://vancouver.ca/files/cov/rezoning-cost- comparison-residential.pdf https://vancouver.ca/green-vancouver/zero-emissions- buildings.aspx
7	Getting to Zero: A High Performance Energy Policy for New Buildings in the City of Richmond	City of Richmond	https://energy.richmond.ca/wp- content/uploads/2017/07/Richmond - Energy Step Code event - 4 of 5 - Part 3 details - 170629.pdf (Full report may be available on request from City of Richmond)
8	City of Surrey - Step Code costing study	City of Surrey	Full report may be available on request from City of Surrey



9	UBC Modelling Study: Residential Archetypes	University of British Columbia	Full report available on request from UBC
10	Making the Case for Building to Zero Carbon	CaGBC	https://www.cagbc.org/CAGBC/Zero_Carbon/Report Making_The_Case_For_Building_To_Zero_Carbon/CAG BC/Advocacy/making_the_case_for_building_to_zero carbon_2019.aspx?hkey=3efa945b-07a4-465a-ad05- 1fd0a14e57bb

Accessed March 2019



#### APPENDIX B: DATA POINTS ANALYZED

Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
1	Step Code Metric Report (Original)	Single-family - small	4	1	0.40%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	4	2	2.40%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	4	3	4.70%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	4	4	7.50%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	4	5	13.50%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	4	1	0.20%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	4	2	0.20%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	4	3	0.80%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	4	4	1.80%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	4	5	3.60%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	4	1	0.20%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	4	2	0.10%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	4	3	0.50%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	4	4	1.50%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	4	5	4.20%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	5	1	0.40%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	5	2	0.80%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	5	3	2.40%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - small	5	4	7.10%	215	BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
1	Step Code Metric Report (Original)	Single-family - small	5	5	16.20%	215	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	5	1	0.20%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	5	2	0.00%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	5	3	0.00%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	5	4	1.50%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - medium	5	5	4.90%	190	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	5	1	0.20%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	5	2	-0.30%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	5	3	-0.30%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	5	4	0.70%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Single-family - large	5	5	6.90%	180	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	4	1	0.20%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	4	2	0.40%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	4	3	1.10%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	4	4	2.00%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	4	5	3.40%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	5	1	0.20%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	5	2	0.50%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	5	3	0.50%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	5	4	1.70%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Row	5	5	4.40%	163	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	4	1	0.00%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	4	2	0.50%	225	BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
1	Step Code Metric Report (Original)	Low-rise MURB	4	3	0.60%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	4	4	2.60%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	5	1	0.00%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	5	2	0.50%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	5	3	2.20%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Low-rise MURB	5	4	3.30%	225	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	4	1	0.00%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	4	2	0.40%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	4	3	0.80%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	4	4	2.40%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	5	1	0.00%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	5	2	1.00%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	5	3	2.30%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	High-rise MURB	5	4	3.20%	282	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Commercial	4	1	0.00%	267	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Commercial	4	2	-0.20%	267	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Commercial	4	3	0.00%	267	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Commercial	5	1	0.00%	267	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Commercial	5	2	-0.10%	267	BC Building Code	Lowest cost
1	Step Code Metric Report (Original)	Commercial	5	3	0.20%	267	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	4	1	0.40%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	4	2	1.50%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	4	3	1.60%	215	BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
2	Step Code Metric Report (Updated)	Single-family - small	4	4	3.40%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	4	5	8.70%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	4	1	0.20%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	4	2	0.40%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	4	3	0.90%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	4	4	1.80%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	4	5	3.60%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	4	1	0.20%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	4	2	1.20%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	4	3	1.30%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	4	4	2.40%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	4	5	4.20%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	5	1	0.40%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	5	2	0.50%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	5	3	1.20%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	5	4	2.40%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - small	5	5	7.60%	215	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	5	1	0.20%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	5	2	0.20%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	5	3	0.40%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	5	4	1.40%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - medium	5	5	3.30%	190	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	5	1	0.20%	180	BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
2	Step Code Metric Report (Updated)	Single-family - large	5	2	0.40%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	5	3	0.60%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	5	4	1.70%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Single-family - large	5	5	3.70%	180	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	4	1	0.20%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	4	2	0.40%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	4	3	0.60%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	4	4	1.80%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	4	5	3.40%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	5	1	0.20%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	5	2	0.50%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	5	3	0.50%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	5	4	1.60%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Row	5	5	3.30%	163	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	4	1	0.00%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	4	2	0.50%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	4	3	0.60%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	4	4	2.60%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	5	1	0.00%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	5	2	0.50%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	5	3	2.20%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Low-rise MURB	5	4	3.30%	225	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	4	1	0.00%	282	BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
2	Step Code Metric Report (Updated)	High-rise MURB	4	2	0.40%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	4	3	0.80%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	4	4	2.40%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	5	1	0.00%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	5	2	1.00%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	5	3	2.30%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	High-rise MURB	5	4	3.20%	282	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Commercial	4	1	0.00%	267	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Commercial	4	2	-0.20%	267	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Commercial	4	3	0.00%	267	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Commercial	5	1	0.00%	267	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Commercial	5	2	-0.10%	267	BC Building Code	Lowest cost
2	Step Code Metric Report (Updated)	Commercial	5	3	0.20%	267	BC Building Code	Lowest cost
3	CHBA (Central Okanagan)	Single-family - small	5	1	2.00%	201	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - small	5	2	3.00%	201	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - small	5	3	4.30%	201	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - small	5	4	7.00%	201	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - small	5	5	7.70%	201	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - medium	5	1	4.00%	185	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - medium	5	2	4.30%	185	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - medium	5	3	6.40%	185	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - medium	5	4	7.70%	185	BC Building Code	Average
3	CHBA (Central Okanagan)	Single-family - medium	5	5	10.30%	185	BC Building Code	Average



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
3	CHBA (Central Okanagan)	Row	5	1	0.30%	200	BC Building Code	Average
3	CHBA (Central Okanagan)	Row	5	2	1.30%	200	BC Building Code	Average
3	CHBA (Central Okanagan)	Row	5	3	2.50%	200	BC Building Code	Average
3	CHBA (Central Okanagan)	Row	5	4	6.30%	200	BC Building Code	Average
3	CHBA (Central Okanagan)	Row	5	5	6.50%	200	BC Building Code	Average
4	CoV The Economics of Passive House	Single family - med	4	3	8.00%	200	VBBL	Single value provided
4	CoV The Economics of Passive House	Single family - med	4	5	10.00%	200	VBBL	Single value provided
5	CAGBC: Making the Case for Buildings to Zero Carbon	Aggregate of all	4	5	8.00%	250	NECB 2011	Single value provided
6	City of Vancouver Zero Emissions Building Plan - Costing Info	Low-rise MURB	4	3	0.80%	283	VBBL	Lowest cost
6	City of Vancouver Zero Emissions Building Plan - Costing Info	Low-rise MURB	4	3	1.00%	283	VBBL	Average
6	City of Vancouver Zero Emissions Building Plan - Costing Info	Low-rise MURB	4	3	1.20%	283	VBBL	Highest cost
6	City of Vancouver Zero Emissions Building Plan - Costing Info	Row	4	3	1.90%	215	VBBL	Single value provided
8	City of Richmond - Step Code costing info	Low-rise MURB	4	1	0.10%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Low-rise MURB	4	2	0.50%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Low-rise MURB	4	3	0.60%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Low-rise MURB	4	4	2.60%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	High-rise MURB	4	1	0.10%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	High-rise MURB	4	2	0.40%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	High-rise MURB	4	3	0.80%		BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
8	City of Richmond - Step Code costing info	High-rise MURB	4	4	2.40%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Commercial	4	1	0.10%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Commercial	4	2	0.10%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Commercial	4	3	0.10%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - small	4	1	0.50%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - small	4	2	4.00%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - small	4	3	7.40%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - small	4	4	10.10 %		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - med	4	1	0.20%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - med	4	2	0.60%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - med	4	3	1.60%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - med	4	4	2.70%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - large	4	1	0.20%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - large	4	2	0.60%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - large	4	3	1.40%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Single family - large	4	4	1.40%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Row	4	1	0.10%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Row	4	2	0.40%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Row	4	3	1.00%		BC Building Code	Lowest cost
8	City of Richmond - Step Code costing info	Row	4	4	1.90%		BC Building Code	Lowest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	1	0.00%	250	BC Building Code	Lowest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	2	0.80%	250	BC Building Code	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
9	City of Surrey - Step Code costing info	High-rise MURB	4	3	2.00%	250	BC Building Code	Lowest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	4	1.60%	250	BC Building Code	Lowest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	1	0.00%	250	BC Building Code	Average
9	City of Surrey - Step Code costing info	High-rise MURB	4	2	1.00%	250	BC Building Code	Average
9	City of Surrey - Step Code costing info	High-rise MURB	4	3	3.00%	250	BC Building Code	Average
9	City of Surrey - Step Code costing info	High-rise MURB	4	4	5.80%	250	BC Building Code	Average
9	City of Surrey - Step Code costing info	High-rise MURB	4	1	0.00%	250	BC Building Code	Highest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	2	1.20%	250	BC Building Code	Highest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	3	4.00%	250	BC Building Code	Highest cost
9	City of Surrey - Step Code costing info	High-rise MURB	4	4	10.00%	250	BC Building Code	Highest cost
10	UBC Study	High-rise MURB	4	1	0.00%	283	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	2	0.40%	283	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	3	0.50%	283	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	4	1.40%	283	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	1	0.00%	283	UBC REAP	Average
10	UBC Study	High-rise MURB	4	2	0.65%	283	UBC REAP	Average
10	UBC Study	High-rise MURB	4	3	0.95%	283	UBC REAP	Average
10	UBC Study	High-rise MURB	4	4	2.75%	283	UBC REAP	Average
10	UBC Study	High-rise MURB	4	1	0.00%	283	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	2	0.90%	283	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	3	1.40%	283	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	4	4.10%	283	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	1	0.00%	225	UBC REAP	Lowest cost



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
10	UBC Study	High-rise MURB	4	2	0.50%	225	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	3	2.30%	225	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	4	1.30%	225	UBC REAP	Lowest cost
10	UBC Study	High-rise MURB	4	1	0.00%	225	UBC REAP	Average
10	UBC Study	High-rise MURB	4	2	0.30%	225	UBC REAP	Average
10	UBC Study	High-rise MURB	4	3	1.70%	225	UBC REAP	Average
10	UBC Study	High-rise MURB	4	4	2.70%	225	UBC REAP	Average
10	UBC Study	High-rise MURB	4	1	0.00%	225	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	2	0.10%	225	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	3	1.10%	225	UBC REAP	Highest cost
10	UBC Study	High-rise MURB	4	4	4.10%	225	UBC REAP	Highest cost
11	CHBA (Central Interior)	Single-family - small	5	1	1.00%	190	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - small	5	2	6.00%	190	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - small	5	3	7.00%	190	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - small	5	4	13.00%	190	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - small	5	5	14.00%	190	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - large	5	1	3.00%	130	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - large	5	2	13.00%	130	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - large	5	3	18.00%	130	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - large	5	4	18.00%	130	BC Building Code	Single value provided
11	CHBA (Central Interior)	Single-family - large	5	5	21.00%	130	BC Building Code	Single value provided
11	CHBA (Central Interior)	Row	5	1	1.00%	161	BC Building Code	Single value provided
11	CHBA (Central Interior)	Row	5	2	1.00%	161	BC Building Code	Single value provided



Study Tag	Study Name	Building Type	Climate Zone	Step Code Level	ICC %	Base Construction Cost (\$/sf)	Code Reference	Basis for Estimate
11	CHBA (Central Interior)	Row	5	3	1.00%	161	BC Building Code	Single value provided
11	CHBA (Central Interior)	Row	5	4	6.00%	161	BC Building Code	Single value provided
11	CHBA (Central Interior)	Row	5	5	11.00%	161	BC Building Code	Single value provided



#### **APPENDIX C: INTERVIEWS CONDUCTED**

The following interviews were conducted individually by study team members.

Organization	Position
Natural Resources Canada LEEP Program	Project Officer
Canadian Home Builders Association	Director, Net Zero Energy Housing, Canadian Home Builders' Association
CHBA Central Interior	Executive Officer
Campus and Community Planning, University of British Columbia	Community Energy Manager
City of Vancouver	Green Building Engineer, Sustainability Group
Zero Emissions Building Centre of Excellence	Executive Director